118th CONGRESS 1st Session



To increase the rate of duty on shrimp originating from India, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

Mr. CASSIDY introduced the following bill; which was read twice and referred to the Committee on \_\_\_\_\_

## A BILL

To increase the rate of duty on shrimp originating from India, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "India Shrimp Tariff5 Act".

#### 6 SEC. 2. DEFINITIONS.

7 In this Act:

8 (1) GATT1947; GATT 1994.—The terms
9 "GATT 1947" and "GATT 1994" have the mean-

1	ings given those terms in section 2 of the Uruguay
2	Round Agreements Act (19 U.S.C. 3501).
3	(2) HTS.—The term "HTS" means the Har-
4	monized Tariff Schedule of the United States.
5	(3) NATIONAL TRADE ESTIMATE.—The term
6	"National Trade Estimate" means the report re-
7	quired to be submitted by the United States Trade
8	Representative under section 181(b) of the Trade
9	Act of 1974 (19 U.S.C. 2241(b)).
10	(4) Schedule of concessions.—The term
11	"Schedule of Concessions" has the meaning given
12	the term "Schedule XX" in section 2 of the Uru-
13	guay Round Agreements Act (19 U.S.C. 3501).
14	(5) World trade organization.—The term
15	"World Trade Organization" means the organization
16	established pursuant to the WTO Agreement, as de-
17	fined in section 2 of the Uruguay Round Agree-
18	ments Act (19 U.S.C. 3501).
19	SEC. 3. SENSE OF CONGRESS ON THE NEED TO PHASE-IN A
20	DUTY INCREASE FOR SHRIMP FROM INDIA.
21	(a) FINDINGS.—Congress makes the following find-
22	ings:
23	(1) The United States has a grand tradition of
24	shrimp production, but domestic producers are
25	forced to compete in a wide open market while ex-

ports from India are heavily subsidized and pro tected.

3 (2) According to the National Trade Estimate
4 in 2023, "India's bound tariff rates on agricultural
5 products are among the highest in the world, aver6 aging 113.1 percent and ranging as high as 300.0
7 percent.".

8 (3) India's basic duty on shrimp is 30 percent.
9 (4) The National Trade Estimate also records
10 that since 2018, India has applied an additional 10
11 percent social welfare surcharge on imports, assessed
12 on the value of its existing high duties, which in13 cludes shrimp.

14 (5) Wild-caught and farm-raised shrimp from
15 the United States now account for less than 10 per16 cent of shrimp consumption in the United States.

17 (6) Shrimp production overseas is able to un18 dercut the costs of shrimp produced in the United
19 States due to poor worker and environmental protec20 tions.

(7) Shrimp imports from India consist almost
entirely of farm-raised aquaculture shrimp, as the
importation of wild-caught shrimp from India remains prohibited due to the failure of Indian fisheries to meet the certification requirements under

section 609(b)(2) of the Departments of Commerce,
 Justice, and State, the Judiciary, and Related Agen cies Appropriations Act, 1990 (Public Law 101–162;
 16 U.S.C. 1537 note).

5 (8) According to Seafood Watch, "India's
6 farmed shrimp industry has expanded rapidly since
7 2014 and faces challenges with disease outbreaks,
8 health management, farm registration, and data
9 availability.".

(9) The United States has taken a lax approach
to inspecting imported shrimp, with only 0.1 percent
of shipments being inspected for unsafe drug residues. Despite that low inspection rate, every year,
shipments of shrimp from India are refused due to
testing by the Food and Drug Administration for
banned antibiotics.

(10) During the 20-year period preceding the
date of the enactment of this Act, shrimp producers
in the United States have paid a tremendous cost to
litigate trade remedy laws to defend against predatory pricing and illegal subsidies from Indian shrimp
imports.

(11) The Dispute Settlement Body of the World
Trade Organization has limited the effectiveness of
trade remedy laws of the United States in relation

to shrimp imports from India and as a result, tens
 of millions of dollars in antidumping duties go uncol lected by U.S. Customs and Border Protection.

4 (12) The United States rate of duty for warm5 water shrimp, set under subheadings 0306.17,
6 1605.21, and 1605.29 of the HTS, is set to "free"
7 in both the column 1 and column 2 rate of duty col8 umns, meaning there is no duty owed for the entire
9 world absent a trade remedy order.

10 (13) The United States rate of duty for pre-11 served or frozen shrimp, in a product containing fish 12 meat or prepared meals, is 5 percent, but waived 13 under the Generalized System of Preferences under 14 title V of the Trade Act of 1974 (19 U.S.C. 2461 15 et seq.) and all relevant United States free trade 16 agreements under the column 1 special rate of duty 17 column of the HTS.

18 (14) Maintaining a 0 percent tariff on shrimp
19 under both column 1 and column 2 of the HTS ne20 gates any benefits, including increased environ21 mental and worker rights protections, stemming
22 from preferential tariff programs or free trade
23 agreements.

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1 (15) India maintains a base customs duty for 2 shrimp of 30 percent, before applying an additional 3 10 percent social welfare surcharge – special duty. (b) SENSE OF CONGRESS.—It is the sense of Con-4 5 gress that phasing in an increased duty for shrimp origi-6 nating from India is prudent and necessary to safeguard 7 sustainable harvesting of shrimp in the United States and 8 from free trade agreement partners of the United States, 9 and would enhance the trade and development goals of the 10 tariff preference programs of the United States. 11 SEC. 4. TREATMENT OF SHRIMP FROM INDIA. 12 (a) PHASE-IN OF DUTY INCREASE.— 13 (1) CALENDAR YEAR 2024.—Effective on Janu-14 ary 1, 2024, subheadings 0306.16.00, 0306.17.00, 0306.35, 0306.36, 0306.95, 1605.21, and 1605.29 15 16 of the HTS shall be applied and administered with 17 respect to imports from India— 18 (A) in the column 1 general rate of duty

column, by substituting "10%" for the rate ofduty otherwise applicable; and

(B) in the column 2 rate of duty column,
by substituting "25¢/kg" for the rate of duty
otherwise applicable.

24 (2) CALENDAR YEAR 2025.—Effective on Janu25 ary 1, 2025, subheadings 0306.16.00, 0306.17.00,

1	0306.35, 0306.36, 0306.95, 1605.21, and 1605.29
2	of the HTS shall be applied and administered with
3	respect to imports from India—
4	(A) in the column 1 general rate of duty
5	column, by substituting "20%" for the rate of
6	duty otherwise applicable; and
7	(B) in the column 2 rate of duty column,
8	by substituting "50¢/kg" for the rate of duty
9	otherwise applicable.
10	(3) Calendar year 2026 and thereafter.—
11	Effective on January 1, 2026, subheadings
12	0306.16.00, 0306.17.00, 0306.35, 0306.36,
13	0306.95, 1605.21, and 1605.29 of the HTS shall be
14	applied and administered with respect to imports
15	from India—
16	(A) in the column 1 general rate of duty
17	column, by substituting " $40\%$ " for the rate of
18	duty otherwise applicable; and
19	(B) in the column 2 rate of duty column,
20	by substituting "\$1/kg" for the rate of duty
21	otherwise applicable.
22	(b) CUSTOMS VALUATION.—Notwithstanding section
23	402 of the Tariff Act of 1930 (19 U.S.C. 1401a), or any
24	other provision of law, shrimp imported into the United
25	States from India shall be appraised, for purposes of that

Act, as not less than the average of United States ex-ves-1 2 sel shrimp prices as of the date of exportation. 3 SEC. 5. COUNTRY OF ORIGIN LABELING FOR COOKED 4 SHRIMP AND CRAWFISH. 5 (a) IN GENERAL.—Section 281(7)(B) of the Agricultural Marketing Act of 1946 (7 U.S.C. 1638(7)(B)) is 6 7 amended-8 (1) by striking the period at the end and inserting "; and"; 9 (2) by striking "includes a fillet" and inserting 10 "includes-11 12 "(i) a fillet"; and 13 (3) by adding at the end the following: 14 "(ii) whole cooked shrimp and craw-15 fish and cooked shrimp and crawfish sec-16 tions.". 17 (b) MODIFICATION OF DEFINITION OF PROCESSED 18 FOOD ITEM.—The Secretary of Agriculture shall modify 19 section 60.119 of title 7, Code of Federal Regulations (or 20 successor regulations), to ensure that cooked shrimp, 21 cooked crawfish, cooked shrimp sections, and cooked crawfish sections are not considered processed food items for 22 23 purposes of that section.

# 1SEC. 6. MODIFICATION OF SCHEDULE OF CONCESSIONS TO2GATT 1994.

3 With due regard for the international obligations of 4 the United States, particularly Article XXXVIII of the 5 GATT 1947 requiring any suspension of trade agreement concessions to be made on a most-favored nation basis, 6 7 the United States Trade Representative shall take the nec-8 essary steps to modify the Schedule of Concessions to accommodate the increase in the rate of duty applicable to 9 10 shrimp from India under section 4.